

立法會
Legislative Council

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LC Paper No. CB(2)2020/16-17

(These minutes have been seen
by the Administration)

Panel on Home Affairs

Minutes of meeting
held on Wednesday, 26 April 2017, at 8:45 am
in Conference Room 3 of the Legislative Council Complex

Members present : Hon MA Fung-kwok, SBS, JP (Chairman)
Hon Jimmy NG Wing-ka, JP (Deputy Chairman)
Hon LEUNG Yiu-chung
Hon Tommy CHEUNG Yu-yan, GBS, JP
Hon Starry LEE Wai-king, SBS, JP
Hon CHAN Hak-kan, BBS, JP
Hon Paul TSE Wai-chun, JP
Hon LEUNG Kwok-hung
Hon Claudia MO
Hon Steven HO Chun-yin, BBS
Hon YIU Si-wing, BBS
Hon CHAN Chi-chuen
Hon LEUNG Che-cheung, BBS, MH, JP
Hon Christopher CHEUNG Wah-fung, SBS, JP
Dr Hon Fernando CHEUNG Chiu-hung
Dr Hon Helena WONG Pik-wan
Hon IP Kin-yuen
Hon Alvin YEUNG
Hon Andrew WAN Siu-kin
Hon CHU Hoi-dick
Dr Hon Junius HO Kwan-yiu, JP
Hon HO Kai-ming
Hon Holden CHOW Ho-ding
Hon SHIU Ka-fai
Hon Wilson OR Chong-shing, MH
Hon YUNG Hoi-yan
Hon Tanya CHAN
Hon HUI Chi-fung
Hon LUK Chung-hung
Hon LAU Kwok-fan, MH
Hon Kenneth LAU Ip-keung, MH, JP
Hon KWONG Chun-yu

Hon Nathan LAW Kwun-chung
Dr Hon YIU Chung-yim
Dr Hon LAU Siu-lai

Member attending : Hon WU Chi-wai, MH

Members absent : Hon CHAN Han-pan, JP
Hon SHIU Ka-chun

[According to the Judgment of the Court of First Instance of the High Court on 14 July 2017, LEUNG Kwok-hung, Nathan LAW Kwun-chung, YIU Chung-yim and LAU Siu-lai have been disqualified from assuming the office of a member of the Legislative Council, and have vacated the same since 12 October 2016, and are not entitled to act as a member of the Legislative Council.]

Public Officers attending : Item III

Mr LAU Kong Wah, JP
Secretary for Home Affairs

Ms Linda LAW Lai-tan
Principal Assistant Secretary (Recreation & Sport) 2
Home Affairs Bureau

Mrs Doris FOK LEE Sheung-ling
Assistant Director (Leisure Services) 1
Leisure and Cultural Services Department

Mr Michael CHIU Yat-on
Chief Executive Officer (Planning) 1
Leisure and Cultural Services Department

Mrs Alice YU NG Ka-chun
Project Director 3
Architectural Services Department

Mr CHU Bo-kwun
Chief Project Manager 303
Architectural Services Department

Item IV

Mr LAU Kong-wah, JP
Secretary for Home Affairs

Mr YEUNG Tak-keung, JP
Commissioner for Sports
Home Affairs Bureau

Ms Linda LAW Lai-tan
Principal Assistant Secretary (Recreation & Sport) 2
Home Affairs Bureau

Ms Rebecca LOU Wai-yi
Assistant Director (Leisure Services) 3
Leisure and Cultural Services Department

Miss Shirley CHUNG Yuk-fong
Chief Executive Officer (Planning) 2
Leisure and Cultural Services Department

Mrs Alice YU NG Ka-chun
Project Director 3
Architectural Services Department

Mr CHU Bo-kwun
Chief Project Manager 303
Architectural Services Department

Item V

Mr LAU Kong-wah, JP
Secretary for Home Affairs

Mr YEUNG Tak-keung, JP
Commissioner for Sports
Home Affairs Bureau

Mrs Doris FOK LEE Sheung-ling
Assistant Director (Leisure Services) 1
Leisure and Cultural Services Department

Mr HUI Fung-mang
Head (Information Technology)
Leisure and Cultural Services Department

Clerk in attendance : Ms Joanne MAK
Chief Council Secretary (2) 3

Staff in attendance : Mr Richard WONG
Senior Council Secretary (2) 6

Mrs Fonny TSANG
Legislative Assistant (2) 3

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I. Information papers issued since the last meeting
[LC Paper No. CB(2)1089/16-17(01)]

Members noted the Administration's response to the letter dated 21 February 2017 from Hon KWONG Chun-yu [LC Paper No. CB(2)1089/16-17(01)] had been issued after the last meeting.

II. Items for discussion at the next meeting
[LC Paper Nos. CB(2)1236/16-17(01) and (02)]

2. The Panel agreed to discuss the following items proposed by the Administration at the next regular meeting on 22 May 2017 at 8:30 am:

- (a) financial arrangement for the Property Management Services Authority; and
- (b) funding injection to the Elite Athletes Development Fund.

3. Mr KWONG Chun-yu said that the aforementioned Administration's response [LC Paper No. CB(2)1089/16-17(01)] did not fully address his concerns about the safety of high-risk sports events, and suggested that the Panel should follow up the matter. The Chairman proposed and members agreed that the subject be added to the Panel's list of outstanding items for discussion.

Clerk

4. Ms Tanya CHAN referred to the item "Outcome of the public consultation on the proposed amendments to the Chinese Temples Ordinance" on the Panel's list of outstanding items for discussion, and questioned why the Administration was still unable to report on the outcome as the relevant public consultation concerned had already ended in May 2015. The Chairman said that Ms CHAN's concern would be relayed to the Administration and he would request the Administration to provide information on the current position of the item.

Clerk

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III. Waterfront promenade adjacent to the Hong Kong Children's Hospital (Open Space)

[LC Paper Nos. CB(2)1236/16-17(03) and (04)]

5. At the invitation of the Chairman, the Secretary for Home Affairs ("SHA") briefed members on the proposal to develop the waterfront promenade adjacent to the Hong Kong Children's Hospital at the Kai Tak Development ("the proposed promenade") as detailed in the Administration's paper [LC Paper No. CB(2)1236/16-17(03)].

Discussion

6. Noting that no cycling track was being included in the project scope, Mr Alvin YEUNG enquired whether the proposed promenade would be part of the cycling network proposed to be provided in the Kai Tak Development, and the relevant details if there was such a plan. Mr HO Kai-ming pointed out that cycling was currently not allowed in the Kwun Tong Promenade, and urged the Administration to put forward measures to facilitate cycling along the waterfront in the Kwun Tong District.

7. SHA advised that the pavement close to the Hong Kong Children's Hospital could be converted into a cycling track if required. The Assistant Director (Leisure Services) 1 ("AD(LS)1") added that the Civil Engineering and Development Department was conducting a feasibility study on the cycling network in the Kai Tak Development, and the proposed promenade would be part of that network. Upon completion of the study, the Administration would come up with a more detailed proposal for the design and construction of the cycling network. At the request of Mr HO Kai-ming, SHA agreed to provide supplementary information on the Administration's plan to facilitate cycling along the Kwun Tong Promenade pending the completion of a continuous waterfront promenade from Cha Kwo Ling to Ma Tau Kok.

Admin

8. Dr YIU Chung-yim and Mr LEUNG Yiu-chung took the view that the Administration should provide some landing steps from the proposed promenade to the sea so that members of the public might go for swimming and participate in water sports activities. Dr YIU requested the Administration to explore the feasibility of applying the concept of "eco-shoreline" to the seawall of the proposed promenade so as to promote a water-friendly culture. The Chairman also considered that the area was suitable for water sports, and requested the Administration to step up efforts in improving the water quality in the area so as to facilitate the public to participate in water sports.

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9. SHA and AD(LS)1 advised that the Administration agreed that the area was suitable for water sports such as rowing, and it was liaising with the "national sports associations" concerned to set up a water sports centre at a temporary site in the Kai Tak Development. However, the Administration had reservations about encouraging members of the public to swim in the Kwun Tong Typhoon Shelter, having regard to personal safety and water quality. Having said that, the Administration would look into the feasibility of providing a landing steps from the proposed promenade to the sea, and the government department(s) concerned would continue to take measures to improve the water quality of the Victoria Harbour. Project Director 3, Architectural Services Department ("PD3/ARCHSD") said that subject to the requirements to be specified by the Leisure and Cultural Services Department ("LCSD"), minor amendments could be made to the existing design, including providing a landing steps to the sea.

10. In response to Mr LEUNG Yiu-chung's enquiries, SHA advised that jogging and angling would be permitted in the proposed promenade. AD(LS)1 added that while fitness equipment for the elderly would not be provided in the proposed promenade, such equipment would be provided at the open space nearby.

11. Ms Tanya CHAN sought details of the facilities to be provided in the proposed promenade, particularly those related to greening and environmental protection. She also expressed concern about the security arrangement for the Hong Kong Children's Hospital following the completion of construction of the proposed promenade.

12. PD3/ARCHSD advised that various greening strategies would be implemented in the proposed promenade so as to achieve a greening ratio of not less than 40%, and energy efficient features would be incorporated where appropriate, including the use of LED and solar-powered lighting. AD(LS)1 added that drinking fountains would be provided therein, and vending machines could be installed if required. At the requests of Ms Tanya CHAN and Dr YIU Chung-yim, SHA agreed to provide supplementary information on the security arrangement for the Hong Kong Children's Hospital following the completion of the proposed promenade; and more details of the proposed promenade (e.g. details of the dimensions, greening and facilities to be provided therein).

13. Mr HO Kai-ming pointed out that the wooden boardwalk in the Kwun Tong Promenade deteriorated rather quickly, and urged the Administration to consider using other materials for the walkway in the proposed promenade.

Admin

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14. The Chairman enquired about the Administration's plans to provide other leisure, cultural and sports facilities along the waterfront promenade from Cha Kwo Ling to Ma Tau Kok, particularly those suitable for holding outdoor cultural performances and exhibitions, and whether the Administration had planned to enhance the transport accessibility to better connect the proposed promenade with its neighbouring residential areas.

15. SHA and AD(LS)1 advised that the waterfront promenade from Cha Kwo Ling to Ma Tau Kok would be implemented in phases, and various leisure and cultural facilities would be provided at different spots to meet residents' needs. Projects to be launched in the Kai Tak Development or in districts nearby in the coming five years included the Avenue Park at Kai Tak, the Hoi Sham Park Extension at To Kwa Wan, improvement of Hoi Bun Road Park and adjacent area at Kwun Tong, and improvement of Lam Wah Street Playground and adjacent area at Kwun Tong, and the Station Square at Kai Tak. AD(LS)1 advised that the proposed promenade formed part of the waterfront promenade from Cha Kwo Ling to Ma Tau Kok. The Administration would devise a plan for enhancing the transport accessibility for the waterfront promenade from Cha Kwo Ling to Ma Tau Kok so that members of the public could enjoy the facilities provided therein.

16. Summing up, the Chairman said that members raised no objection to the submission of this proposal to the Public Works Subcommittee ("PWSC") for consideration.

(Post-meeting note: The Administration's supplementary information on this item was issued on 9 June 2017 vide LC Paper No. CB(2)1596/16-17(01).)

IV. Sports Ground and Open Space in Area 16, Tuen Mun – Pre-Construction Works

[LC Paper Nos. CB(2)1236/16-17(05) and (06)]

17. At the invitation of the Chairman, SHA briefed members on the proposal for carrying out pre-construction works for the proposed sports ground and open space in Area 16, Tuen Mun ("the proposed sports ground") as detailed in the Administration's paper [LC Paper No. CB(2)1236/16-17(05)].

18. In response to members' enquires about the positioning and functions of the proposed sports ground, the Commissioner for Sports ("C for S") advised that with a seating capacity of 5 000, the proposed sports ground

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would be suitable for holding large-scale and international athletics events and local football league matches. The Chairman and Ms Tanya CHAN suggested that in order to meet the venue requirements for holding international athletics competition, there should be warm-up tracks in the proposed sports ground. C for S advised that the provision of warm-up tracks adjacent to the proposed sports ground had already been included in the plan and would be further considered during the pre-construction works.

19. Mr LUK Chung-hung expressed concern that the distance created by the athletic track between the spectator stand and the football pitch would make the proposed sports ground not very suitable for holding football competition, as spectators would find it less enjoyable to watch football competition from such a long distance. Mr Holden CHOW enquired whether the football pitch could be used also for rugby training/competition. C for S advised that the proposed sports ground would provide an athletics cum football venue for both competition and community use. Since there was a high demand for athletics facilities in the region, it was necessary to provide a running track in the proposed sports ground. The issue of how to minimize impact on football spectators would be explored in the pre-construction works. He added that while the football pitch would be designed mainly for football training and competition, rugby training could also be held there, and holding rugby competitions would be subject to further study on whether the pitch could meet the relevant standards.

20. Noting that the Policy Address 2017 announced that the Administration would take forward detailed planning for the Tuen Mun South Extension of the West Rail Line, Dr Junius HO enquired whether the site of the proposed sports ground would be affected. C for S advised that the Home Affairs Bureau had liaised with the Transport and Housing Bureau, and confirmed that there would not be any conflict between the two proposed works projects.

21. Dr Fernando CHEUNG enquired how the Administration would re-provision the temporary car park and the bus depot currently located at the site. Assistant Director (Leisure Services) 3 advised that the aforementioned facilities were currently provided at the site on short term tenancies, and the lease holders concerned were aware that the short-term use of the site would be terminated when required by the Administration. SHA said that department(s) concerned would assist the lease holders concerned to find alternative sites if necessary. Mr LUK Chung-hung suggested that the Administration should explore the feasibility of providing a car park as an underground facility at the site of the proposed sports ground.

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22. Noting that the site was adjacent to the Tun Mun River Channel, Dr YIU Chung-yim suggested that the Administration should explore the feasibility of converting the riverside of the site into wetland so as to revitalize the Tun Mun River Channel and promote a water-friendly culture. SHA advised that the Administration would look into the feasibility of incorporating such ideas into the design of the open space to be provided in the proposed project provided that the functions of the proposed sports ground would not be affected.

23. The Chairman enquired about the estimated cost of the proposed sports ground, and expressed concern whether the \$20 billion earmarked for the 26 projects announced in the Policy Address 2017 would be sufficient for implementing all the projects. Ms Tanya CHAN expressed a similar concern. Mr LUK Chung-hung enquired about the implementation timetable for the 26 projects, and questioned why it took so long for the Administration to take forward those projects which had been endorsed by the District Councils concerned.

24. SHA and C for S advised that an accurate estimated cost of the proposed sports ground could only be provided after the pre-construction works. The Administration's plan was to launch the 26 projects in the coming five years, and to conduct technical feasibility study for another 15 sports and recreation facility projects to prepare for their implementation in the future. The Administration would adhere to fiscal discipline in taking forward these projects, and submit relevant funding proposals to seek LegCo's approval in due course.

25. In response to Ms Tanya CHAN's concern about the noise nuisance that might arise from events to be held in the proposed sports ground, C for S advised that the site was not in close proximity to residential buildings. PD3/ARCHSD added that the pre-construction works would include conducting noise impact assessment.

26. Summing up, the Chairman said that members supported the submission of the project to PWSC for consideration.

V. Implementation of New Intelligent Sports and Recreation Services Booking and Information System

[LC Paper Nos. CB(2)1236/16-17(07) and (08)]

27. At the invitation of the Chairman, SHA briefed members on the proposal to develop a new intelligent sports and recreation services booking

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and information system ("the proposed system") as detailed in the Administration's paper [LC Paper No. CB(2)1236/16-17(07)].

Discussion

28. Ms Tanya CHAN, Mr KWONG Chun-yu and Mr Nathan LAW considered that the Administration had to make greater efforts in combating touting activities. Noting that the proposed system would introduce a new function of allocating facilities by ballot on top of the allocation mechanism on a first-come-first-served basis, Ms CHAN enquired how the new function could help curb touting activities.

29. AD(LS)1 advised that LCSD would consider adoption of balloting first for some popular facilities with high demand, such as turf football pitches and multi-purpose arenas (badminton courts, basketball courts, volleyball courts, etc.) of sports centres, with the remaining sessions to be allocated in accordance with the existing allocation mechanism, i.e. advance bookings of unallocated sessions could be made within 10 days from the current date on a first-come-first-served basis. As such, users would have a more equal chance to succeed in booking those popular facilities.

30. In response to queries raised by Ms Tanya CHAN and Mr KWONG Chun-yu about a press report alleging that LCSD staff might be involved in touting activities and transfer of user permits by changing the personal particulars of booking records, AD(LS)1 advised that LCSD had conducted an internal investigation and found no evidence to substantiate the allegation. Furthermore, LCSD had formulated guidelines for all levels of staff involved in handling bookings to strengthen monitoring and prevent touting activities.

31. The Chairman said that he had frequently received complaints that touting activities were so prevalent that even national sports associations had difficulties in booking sports facilities. He added that touting activities would not be stopped, unless the proposed system would disallow changes of personal particulars of booking records and prevent touts who had collected a large number of users' accounts from entering the ballot of popular facilities. The Chairman considered that the Administration should plug the loopholes in the existing system, such as by increasing the transparency of booking records, introducing a penalty system for hirers who had records of abuses, and lowering the priority for users who had frequently booked popular facilities.

32. C for S advised that the enhanced functions to be provided by the proposed system would make it more difficult for touts to book a very large number of facilities. AD(LS)1 added that apart from such enhanced

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functions, measures already put in place by LCSD to prevent toutting and abuses would be continued, such as disallowing changes of personal particulars of booking records, and requiring that the identity documents of the hirers be verified strictly by the venue staff.

33. Mr Nathan LAW enquired whether the implementation of the proposed system could avoid double bookings of the same venue, which occasionally happened under the present booking system. AD(LS)1 advised that under the present system, such problems might occur because confirmation records for booking by organizations (such as national sports associations) were updated manually. After the enhanced functions of the new system were implemented as planned in 2023, confirmed bookings by organizations would be updated automatically. Double bookings of the same venue would not be allowed then.

34. Mr HUI Chi-fung considered that in order to enhance the efficiency of allocation of venues, the new system should provide real-time information so that when there was any vacant slot, users could instantly make a booking and check in for the facility concerned. In addition, there should be smart self-service stations in all venues, so that members of the public could use such stations to sign in for sports and recreation facilities or programmes with their smart identity cards.

35. AD(LS)1 advised that the new system would provide easy search function to enable those who were unable to book a specific venue in a particular session to view other available sessions for the same venue, or other available venues (for the same sports activity) at the same session. In addition, users who were not able to book facilities would also be notified of the cancelled bookings of other users through automatic notification so that bookings could be made instantly. Smart self-service stations would be provided in all fee-charging sports and recreation venues, but not in non-fee-charging venues.

36. Noting the Administration's view that manpower would be saved upon the implementation of the proposed system, Mr Christopher CHEUNG enquired how LCSD would redeploy its staff. He also enquired how LCSD would assist the elderly in using the proposed system, and protect users' personal particulars.

37. AD(LS)1 advised that the new system would be implemented in phases. The target was to have all the core functions of the proposed system launched by 2021, self-service stations to be rolled out by 2022 and other enhanced functions available by 2023. When the new system was

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rolled out, LCSD would arrange staff and customer service ambassadors to station at venues to advise the public (including the elderly) on how to use the smart self-service stations. At the initial stage of launching the new system, the booking counter services at the 18 District Leisure Services Offices would be maintained, and a telephone hotline would be set up to facilitate public enquiries. LCSD would consider redeployment of its staff upon the full implementation of the proposed system. As regards protection of users' personal particulars, LCSD would follow the relevant data privacy and security guidelines and adopt effective measures including encrypting all classified and personal data during storage and transmission.

38. Mr WU Chi-wai opined that it was too long to take six years for the proposed system to be fully implemented, and questioned whether the proposed system would be out-dated by that time. He enquired whether it was necessary for the tender preparation to take six months and the tendering and award of contract to take 12 months. Dr Helena WONG said that \$500 million were earmarked for the Innovation and Technology Bureau ("ITB") to assist government bureaux and departments in using technologies to enhance the quality of public services. She enquired whether the Home Affairs Bureau or LCSD had sought assistance from ITB in the development of the proposed system. Noting that the implementation of the proposed system would incur a total capital expenditure of \$499.816 million from 2017-2018 to 2024-2025, Dr Helena WONG enquired why the Administration did not opt to upgrade and enhance the existing system as this would incur a much lower cost than developing the proposed system. Mr KWONG Chun-yu expressed a similar concern, and sought details of the expenditure items involved.

39. SHA advised that the existing Leisure Link System had been in use for over 20 years. He stressed that the Administration attached great importance to financial discipline, and had conducted a number of piecemeal upgrades and enhancements over the past years, which, however, could not meet public aspirations and operational needs. Given that around 5.8 million bookings of leisure facilities and 600 000 enrolments to programmes were recorded in 2016, the Administration considered the development of a new system necessary. AD(LS)1 explained that due to technical constraint, the existing system could not be further upgraded in capacity and functionality in a cost-effective manner to meet new service needs. She said that, for example, the existing system could not support mobile applications and user-friendly search functions, and technical support by the supplier(s) concerned would not be available in 2021. She added that a breakdown of the expenditure for implementation of the new system was in Annex II to the Administration's paper.

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40. SHA advised that the Administration would strive for the early implementation of the proposed system, and would explore the feasibility of shortening the implementation time. In this connection, the assistance of ITB would be enlisted in the implementation process.

41. Ms Tanya CHAN considered that the Administration should conduct a demonstration on the user interface of the proposed system so that members could better understand the effectiveness and benefits of the proposed system. AD(LS)1 advised that as the system design would start after the tendering and award of contract, the Administration could not conduct such a demonstration at this juncture.

Admin 42. Mr WU Chi-wai considered that the Administration should provide more information on the user requirements of the system software of the proposed system so that members could assess how well it could deliver on the expected outcomes. The Chairman concurred with Mr WU, and requested the Administration to provide more details on the user requirement specifications to be set out in the tender document for the development of the proposed system.

43. Summing up, the Chairman said that members supported the submission of the proposal to the Finance Committee for consideration.

(Post-meeting note: Mr Charles MOK's letter dated 25 April 2017 requesting information on the above item and the Administration's reply letter dated 25 May 2017 were issued to members vide LC Paper Nos. CB(2)1513/16-17(01) and (02) respectively.)

VI. Any other business

44. There being no other business, the meeting ended at 10:44 am.