

Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU

Controlling officer: the Permanent Secretary for Security will account for expenditure under this Head.

Estimate 2021–22 **\$1,213.4m**

Establishment ceiling 2021–22 (notional annual mid-point salary value) representing an estimated 225 non-directorate posts as at 31 March 2021 rising by six posts to 231 posts as at 31 March 2022 ... **\$145.7m**

In addition, there will be an estimated 16 directorate posts as at 31 March 2021 and as at 31 March 2022.

Commitment balance..... **\$4,640.0m**

Controlling Officer's Report

Programmes

Programme (1) Director of Bureau's Office This programme contributes to Policy Area 27: Intra-Governmental Services (Secretary for Security).

Programme (2) Internal Security This programme contributes to Policy Area 9: Internal Security (Secretary for Security).

Programme (3) Immigration Control This programme contributes to Policy Area 10: Immigration Control (Secretary for Security).

Detail

Programme (1): Director of Bureau's Office

	2019–20 (Actual)	2020–21 (Original)	2020–21 (Revised)	2021–22 (Estimate)
Financial provision (\$m)	15.5	16.6	16.1 (–3.0%)	16.6 (+3.1%)
				(or same as 2020–21 Original)

Aim

2 The aim is to ensure the smooth operation of the Office of the Secretary for Security.

Brief Description

3 The Office of the Secretary for Security is responsible for providing support to the Secretary for Security in undertaking political work. This includes the support provided by the Under Secretary and the Political Assistant. The Office is also responsible for providing administrative support to the Secretary for Security in carrying out his duties. The work includes the planning, co-ordination and implementation of all arrangements for the Secretary's public, media and community functions.

Programme (2): Internal Security

	2019–20 (Actual)	2020–21 (Original)	2020–21 (Revised)	2021–22 (Estimate)
Financial provision (\$m)	453.2	716.8	656.1 (–8.5%)	837.0 (+27.6%)
				(or +16.8% on 2020–21 Original)

Aim

4 The aim is to maintain law and order and to protect life and property.

Brief Description

5 The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on law and order and public safety;
- formulate and implement government security policies; and
- formulate policies and programmes against drug trafficking and drug abuse in the community.

6 The Bureau's targets are to:

- prevent and fight crime;
- improve correctional services and rehabilitate offenders;
- safeguard life and property;
- minimise suffering during emergencies and natural disasters; and
- combat drug trafficking and drug abuse, and rehabilitate drug abusers.

7 The effectiveness of the work of the Bureau is mainly reflected by the performance of the departments responsible for internal security in achieving the objectives of this programme. During 2020–21, the Bureau:

- continued to oversee the maintenance of law and order and public safety in Hong Kong;
- conducted a public consultation on the proposed introduction of new criminal offences of voyeurism, intimate prying, non-consensual photography of intimate parts, and related offences; and prepared the draft legislation taking into account the outcome of the public consultation;
- enhanced the Fire Safety Improvement Works Subsidy Scheme (FSWS) through injection of additional funding and continued to implement the FSWS to subsidise owners of old composite buildings to take fire safety enhancement measures as required by the Fire Safety (Buildings) Ordinance (Cap. 572);
- enacted the Fire Safety (Industrial Buildings) Ordinance (Cap. 636) to improve the fire safety of old industrial buildings;
- continued to enhance the effectiveness of the Government's emergency response measures through inter-departmental exercises and drills, regular review and updating of various contingency plans and provision of training to frontline departments; and
- continued to oversee and co-ordinate anti-drug efforts along the multi-pronged strategy of preventive education and publicity, treatment and rehabilitation, legislation and enforcement, external co-operation and research.

Matters Requiring Special Attention in 2021–22

8 During 2021–22, the Bureau will:

- continue to oversee counter-terrorism policy and the operation of the Inter-departmental Counter-terrorism Unit;
- introduce the Crimes (Amendment) Bill into the Legislative Council to introduce new criminal offences of voyeurism, intimate prying, non-consensual photography of intimate parts, and related offences;
- undertake preparatory work for the amendment of sexual offences provisions with reference to the review on sexual offences conducted by the Law Reform Commission;
- continue to improve ageing correctional facilities;
- continue to implement the FSWS;
- continue to put into effect relevant recommendations on anti-money laundering of the Financial Action Task Force with respect to certain designated non-financial businesses and professionals; and
- continue to sustain the anti-drug momentum and further enhance efforts along the multi-pronged strategy in collaboration with relevant bureaux/departments and community stakeholders, including following up on various recommendations made by the Action Committee Against Narcotics.

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Programme (3): Immigration Control

	2019–20 (Actual)	2020–21 (Original)	2020–21 (Revised)	2021–22 (Estimate)
Financial provision (\$m)	346.8	311.6	221.8 (–28.8%)	359.8 (+62.2%)
				(or +15.5% on 2020–21 Original)

Aim

9 The aim is to ensure that adequate immigration controls are in place while maintaining efficient and quality services to the public.

Brief Description

10 The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on immigration control, nationality or residency matters and personal documentation; and
- deal with appeals against the Director of Immigration's decisions.

11 The Bureau's target is to combat illegal immigration while making it as easy as possible for Hong Kong residents and bona fide visitors to move in and out of the territory.

12 The effectiveness of the work of the Bureau is mainly reflected by the performance of the Immigration Department, in collaboration with other relevant departments, in putting in place effective yet facilitating immigration control. During 2020–21, the Bureau:

- continued to oversee the operation of a unified screening mechanism (USM) to assess non-refoulement claims on all applicable grounds, and continued the comprehensive review of the strategy of handling non-refoulement claims;
- continued to oversee the operation and follow through the review of the Pilot Scheme for Provision of Publicly-funded Legal Assistance for Non-refoulement Claimants (Pilot Scheme);
- introduced the Immigration (Amendment) Bill 2020 into the Legislative Council to improve the screening procedures for non-refoulement claims and to introduce enhanced measures in respect of enforcement, removal and detention;
- continued to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes;
- oversaw the effective operation of the Outbound Travel Alert System and the Registration of Outbound Travel Information Service;
- oversaw the Immigration Department's implementation of various enhancement measures to attract outside talent, professionals and entrepreneurs to come to Hong Kong; and
- continued to oversee the implementation of the territory-wide identity card replacement exercise.

Matters Requiring Special Attention in 2021–22

13 During 2021–22, the Bureau will:

- continue to oversee the operation of the USM and review the strategy of handling non-refoulement claims;
- complete the review of the Pilot Scheme and decide on the way forward;
- follow through the legislative exercise of the Immigration (Amendment) Bill and its implementation;
- oversee the extension of operating hours of the Shenzhen Bay Port to 24 hours;
- continue to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes;
- continue to oversee the Immigration Department's implementation of various admission schemes for talent, professionals and entrepreneurs from outside Hong Kong; and
- continue to oversee the implementation of the territory-wide identity card replacement exercise.

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ANALYSIS OF FINANCIAL PROVISION

	2019–20 (Actual) (\$m)	2020–21 (Original) (\$m)	2020–21 (Revised) (\$m)	2021–22 (Estimate) (\$m)
Programme				
(1) Director of Bureau’s Office	15.5	16.6	16.1	16.6
(2) Internal Security	453.2	716.8	656.1	837.0
(3) Immigration Control	346.8	311.6	221.8	359.8
	815.5	1,045.0	894.0 (–14.4%)	1,213.4 (+35.7%)
				(or +16.1% on 2020–21 Original)

Analysis of Financial and Staffing Provision

Programme (1)

Provision for 2021–22 is \$0.5 million (3.1%) higher than the revised estimate for 2020–21. This is mainly due to increased provision for operating expenses for administrative support.

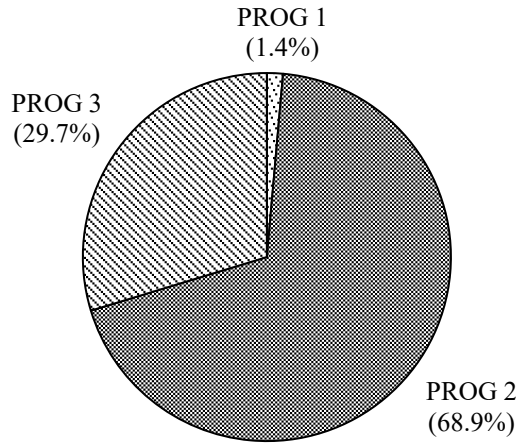
Programme (2)

Provision for 2021–22 is \$180.9 million (27.6%) higher than the revised estimate for 2020–21. This is mainly due to increased provision for the FSWS, salary increment and other operating expenses.

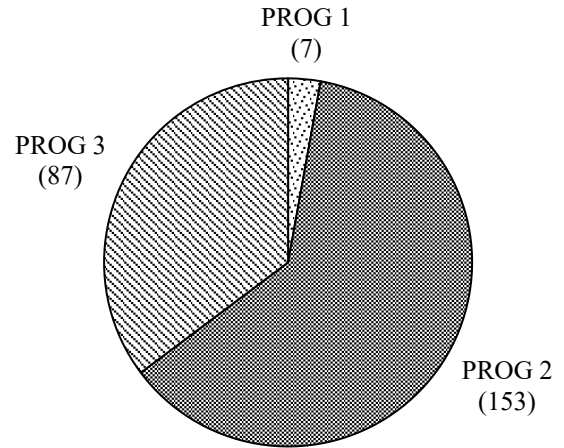
Programme (3)

Provision for 2021–22 is \$138.0 million (62.2%) higher than the revised estimate for 2020–21. This is mainly due to a net increase of six posts and increased provision for providing publicly-funded legal assistance to non-refoulement claimants and other operating expenses.

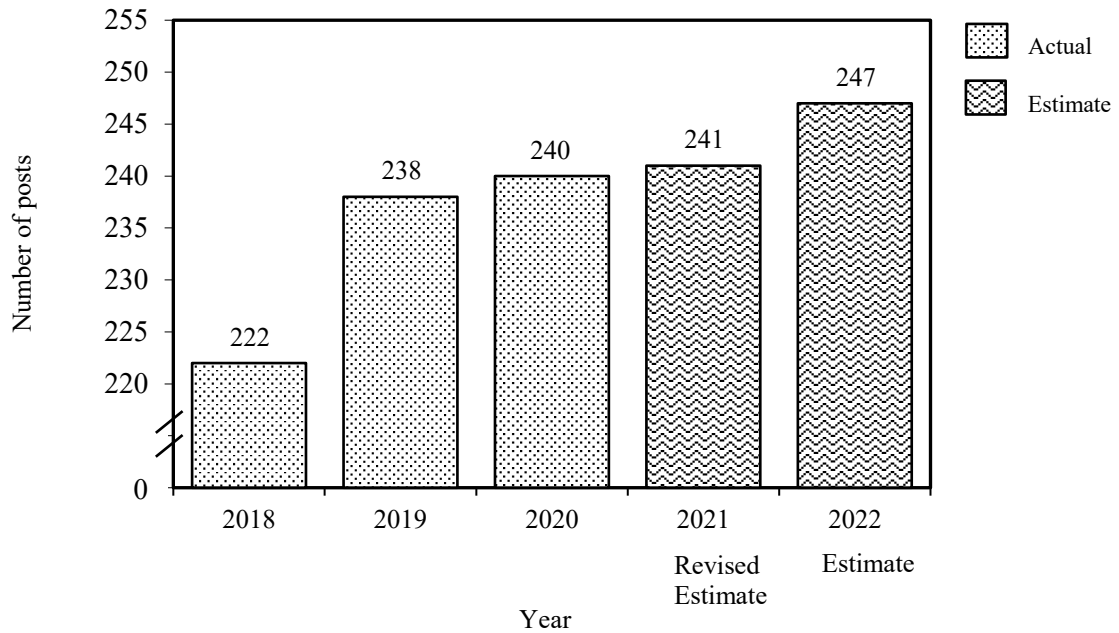
Allocation of provision to programmes (2021-22)



Staff by programme (as at 31 March 2022)



Changes in the size of the establishment (as at 31 March)



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Sub-head (Code)	Actual expenditure 2019–20	Approved estimate 2020–21	Revised estimate 2020–21	Estimate 2021–22	
	\$'000	\$'000	\$'000	\$'000	
Operating Account					
Recurrent					
000	Operational expenses	543,392	585,049	434,000	647,990
	Total, Recurrent.....	543,392	585,049	434,000	647,990
Non-Recurrent					
700	General non-recurrent	270,000	460,000	460,000	560,000
	Total, Non-Recurrent.....	270,000	460,000	460,000	560,000
	Total, Operating Account	813,392	1,045,049	894,000	1,207,990
Capital Account					
Plant, Equipment and Works					
661	Minor plant, vehicles and equipment (block vote).....	2,079	—	—	5,380
	Total, Plant, Equipment and Works.....	2,079	—	—	5,380
	Total, Capital Account.....	2,079	—	—	5,380
	Total Expenditure	815,471	1,045,049	894,000	1,213,370

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Details of Expenditure by Subhead

The estimate of the amount required in 2021–22 for the salaries and expenses of the Security Bureau is \$1,213,370,000. This represents an increase of \$319,370,000 over the revised estimate for 2020–21 and \$397,899,000 over the actual expenditure in 2019–20.

Operating Account

Recurrent

2 Provision of \$647,990,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Security Bureau. The increase of \$213,990,000 (49.3%) over the revised estimate for 2020–21 is mainly due to the increased provision for salary increment and other operating expenses.

3 The establishment as at 31 March 2021 will be 241 posts. It is expected that there will be a net increase of six posts in 2021–22. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2021–22, but the notional annual mid-point salary value of all such posts must not exceed \$145,732,000.

4 An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2019–20 (Actual) (\$'000)	2020–21 (Original) (\$'000)	2020–21 (Revised) (\$'000)	2021–22 (Estimate) (\$'000)
Personal Emoluments				
- Salaries	171,697	177,980	177,000	197,232
- Allowances	4,782	5,017	4,931	5,017
- Job-related allowances.....	7	22	7	22
Personnel Related Expenses				
- Mandatory Provident Fund contribution	580	371	520	380
- Civil Service Provident Fund contribution	10,548	11,794	12,034	13,452
Departmental Expenses				
- Honoraria for members of committees.....	98,742	109,345	68,000	110,618
- General departmental expenses	184,467	183,194	99,462	217,331
Other Charges				
- World Customs Organization	218	230	229	243
- United Nations International Drug Control Programme and World Health Organization	217	217	217	217
- Action Committee Against Narcotics.....	4,595	4,600	4,600	4,600
Subventions				
- Legal assistance scheme for non- refoulement claimants by the Duty Lawyer Service.....	67,539	92,279	67,000	98,878
	543,392	585,049	434,000	647,990

Capital Account

Plant, Equipment and Works

5 Provision of \$5,380,000 under *Subhead 661 Minor plant, vehicles and equipment (block vote)* is for replacement of plant and equipment.

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Commitments

Sub-head (Code)	Item (Code)	Ambit	Approved commitment	Accumulated expenditure to 31.3.2020	Revised estimated expenditure for 2020–21	Balance
			\$'000	\$'000	\$'000	\$'000
<i>Operating Account</i>						
700		<i>General non-recurrent</i>				
	801	Fire Safety Improvement Works Subsidy Scheme.....	5,500,000	400,000	460,000	4,640,000
		Total	<u>5,500,000</u>	<u>400,000</u>	<u>460,000</u>	<u>4,640,000</u>