

**立法會**  
**Legislative Council**

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LC Paper No. CB(4)251/2022  
(These minutes have been seen  
by the Administration)

**Panel on Home Affairs**

**Minutes of policy briefing-cum-meeting by videoconferencing  
on Monday, 14 February 2022, at 4:30 pm**

- Members present** : Hon Vincent CHENG Wing-shun, MH, JP (Chairman)  
Hon Kenneth FOK Kai-kong, JP (Deputy Chairman)  
Hon MA Fung-kwok, GBS, JP  
Hon KWOK Wai-keung, JP  
Hon LUK Chung-hung, JP  
Hon Kenneth LAU Ip-keung, BBS, MH, JP  
Dr Hon Johnny NG Kit-chong, MH  
Hon Nixie LAM Lam  
Hon YIU Pak-leung, MH  
Hon Kenneth LEUNG Yuk-wai, JP  
Hon CHAN Yuet-ming  
Hon Rock CHEN Chung-nin, SBS, JP  
Hon CHAN Yung, BBS, JP  
Hon Judy CHAN Kapui, MH  
Hon CHAN Hoi-yan  
Hon Joephy CHAN Wing-yan  
Hon Benson LUK Hon-man  
Revd Canon Hon Peter Douglas KOON Ho-ming, BBS  
Prof Hon LAU Chi-pang, BBS, JP  
Hon SO Cheung-wing, SBS, JP
- Members in attendance** : Hon Michael TIEN Puk-sun, BBS, JP  
Hon Elizabeth QUAT, BBS, JP  
Hon Holden CHOW Ho-ding  
Hon Doreen KONG Yuk-foon  
Hon Dennis LEUNG Tsz-wing, MH  
Hon YANG Wing-kit

Action

**Public Officers : Item IV  
attending**

Mr Jack CHAN Jick-chi, JP  
Acting Secretary for Home Affairs

Mr Joe WONG Chi-cho, JP  
Permanent Secretary for Home Affairs

Ms Doris HO Pui-ling, JP  
Head  
Policy Innovation and Co-ordination Office

Miss Helen TANG Yuen-man, JP  
Deputy Secretary for Home Affairs (1)

Ms Kinnie WONG Kit-yee  
Deputy Secretary for Home Affairs (2)

Mr YEUNG Tak-keung, JP  
Commissioner for Sports  
Home Affairs Bureau

Mr Vincent LIU Ming-kwong, JP  
Director of Leisure & Cultural Services

Miss Vega WONG Sau-wai, JP  
Acting Director of Home Affairs

**Clerk in attendance** : Mr Raymond SZETO  
Senior Council Secretary (4) 6

**Staff in attendance** : Mr Dennis HO  
Senior Council Secretary (4) 7

Miss Vivian YUEN  
Legislative Assistant (4) 8

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(Index of proceedings of the meeting is attached at the **Appendix**.)

Action

Members noted that the Deputy Chairman would chair this meeting on behalf of the Chairman. However, the Chairman would still join the discussion via Zoom.

Action

**I. Information paper(s) issued since the last meeting**

[LC Paper Nos. CB(4)59/2022(01) and CB(4)63/2022(01)]

2. Members noted that the following papers had been issued since the last meeting:

- (a) letter dated 31 January 2022 from Hon LUK Chung-hung [LC Paper No. CB(4)59/2022(01)]; and
- (b) letter dated 4 February 2022 from Hon Vincent CHENG Wing-shun, Chairman of the Panel [LC Paper No. CB(4)63/2022(01)].

**II. Items for discussion at the next meeting**

[LC Paper Nos. CB(4)80/2022(01) and (02)]

3. Members agreed to discuss the following items proposed by the Administration at the next regular meeting on 14 March 2022 at 4:30 pm:

- (a) progress of the review of the Building Management Ordinance (Cap. 344); and
- (b) improving the arrangements of Rural Representative Election.

4. Ms CHAN Hoi-yan suggested that support services provided by the Home Affairs Department (“HAD”)/District Offices (“DOs”) for “three-nil” buildings and subdivided units (such as the provision of cleansing services) be discussed at the next meeting.

5. The Chairman advised that the two agenda items proposed by the Administration involved legislative proposals that had to be discussed at the next meeting. He suggested that members could deliberate matters relating to building management support provided by HAD/DOs during the discussion on “Progress of the review of the Building Management Ordinance (Cap. 344)” at the next meeting.

*(Post-meeting note: as the COVID-19 epidemic was severe, the next regular meeting originally scheduled for 14 March 2022 was deferred to a later date.)*

Action

### **III. Proposal(s) to appoint subcommittee on policy issues**

[LC Paper No. CB(4)48/2022(01)]

6. Members noted the letter dated 25 January 2022 from Ms Joephy CHAN proposing the formation of a subcommittee on youth policy issues under this Panel (LC Paper No. CB(4)48/2022(01)).

7. Some members expressed the view that they supported in principle the proposal. However, they considered it more appropriate for such a subcommittee to be formed under the House Committee (“HC”) as youth matters spanned across multiple policy portfolios (such as education, manpower, economic development and housing policy).

8. The Chairman said that in response to members’ concern on youth policies, he had relayed to the Administration the need for the Panel to discuss more relevant issues. As such, the Panel’s list of outstanding items for discussion had included a few items related to youth matters and the Administration would submit discussion papers in due course.

9. Ms Joephy CHAN said that she did not object to members’ suggestion that the subcommittee on youth policy issues be formed under HC, and she would write to HC. She added that if the proposal was not supported by HC, she hoped that the proposed subcommittee would still be formed under this Panel.

*(Post-meeting note: Eleven Legislative Council Members, including Ms Joephy CHAN, wrote to HC proposing that a subcommittee be set up under HC to study the formulation of long-term youth policy and development blueprint vide letter dated 21 March 2022 (LC Paper No. CB(2)152/2022(01)).)*

### **IV. Briefing by the Secretary for Home Affairs on the Chief Executive’s 2021 Policy Address**

[LC Paper No. CB(4)77/2022(01)]

10. At the invitation of the Deputy Chairman, the Acting Secretary for Home Affairs (“SHA(Atg.)”) briefed members on the salient points of the Administration’s paper [LC Paper No. CB(4)77/2022(01)].

*(Post-meeting note: SHA(Atg.)’s speaking note was issued to members vide LC Paper No. CB(4)91/2022(01) on 15 February 2022.)*

Action

### Declaration of interest

11. Mr Kenneth LAU declared that he owned part of tso/tong lands.
12. Mr YANG Wing-kit declared that an organization of which he was a member was an applicant for youth entrepreneurship projects under the Home Affairs Bureau (“HAB”).

### Discussion

#### *Legislation against disinformation and insulting public officers*

13. Members considered that the problem of disinformation was severe in Hong Kong and it was affecting anti-epidemic work and inciting hatred against the Government. Members urged the Administration to enact legislation against disinformation and provide a timetable for the relevant work.
14. The Administration advised that it was studying the relevant legislation in other jurisdictions. Various approaches were being examined, from criminal prosecution to more lenient approaches such as requiring online platforms to remove inaccurate content. The study was expected to be completed by mid-2022. Members requested the Administration to speed up the work and complete the study as early as possible.
15. In response to members’ enquiries, the Administration advised that the subject of legislating against insults to public officers should be under the purview of the Civil Service Bureau.

#### *Youth matters*

16. Members took the view that the Member Self-recommendation Scheme for Youth (“MSSY”) could further be improved to promote youth’s participation in policy discussions. Members suggested that the Administration should appoint more youths recruited via MSSY to district organizations such as Area Committees or District Fire Safety Committees, and establish focus groups on youths.
17. The Administration advised that entering Phase V, MSSY would continue to recruit youth talents to the advisory and statutory bodies (“ASBs”). Also, with the consent of the unsuccessful applicants, the Administration would retain their profiles for future appointments. So far, 270 MSSY applicants had been appointed to ASBs, taking up some 440 posts.

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18. As internships and exchanges with the Guangdong-Hong Kong-Macao Greater Bay Area (“GBA”) had been hampered by the COVID-19 pandemic, members suggested that the Administration should consider subsidizing enterprises or non-government organizations (“NGOs”) in GBA with Hong Kong offices to hire interns in Hong Kong, so as to keep the youth informed of development opportunities in GBA.

19. The Administration advised that it had allowed Government-funded organizations responsible for Mainland exchanges to divert some of their financial resources to facilitate online exchanges in lieu of physical trips. It was also envisaged that long-term internships in GBA cities would not be significantly deterred by the COVID-19 pandemic. Moreover, the Administration had arranged for hundreds of local internship positions at the Cyberport for students.

20. Members considered that the Administration should provide adequate housing for youths through the Youth Hostel Scheme (“YHS”), yet the supply of hostels under YHS had fallen short of the target provision since the scheme’s inception in 2011.

21. The Administration explained the policy objectives of YHS, which were (a) to unleash the potential of underutilized sites held by NGOs; (b) meet the aspirations of some working youths in having their own living spaces; and (c) enable the young tenants to accumulate savings to pursue their medium-term aspirations. It was not meant to be a panacea to solve the housing problem faced by the youth. The Administration also explained the various procedures involved for YHS to be taken forward and why it took time to implement the YHS projects.

22. In response to members’ enquiries on concrete measures to support Hong Kong youth entrepreneurship in Hong Kong and in other GBA cities, the Administration advised that it had rolled out a host of initiatives, including the Funding Scheme for Youth Entrepreneurship in the Guangdong-Hong Kong-Macao Greater Bay Area, which had provided capital subsidy of about \$130 million to about 230 youth start-ups (involving more than 800 young people) and rendering entrepreneurial support and incubation services to about 4 000 young people. Also, the Funding Scheme for Experiential Programmes at Innovation and Entrepreneurial Bases in the Guangdong-Hong Kong Macao Greater Bay Area provided one-stop services to youth entrepreneurs in other GBA cities.

23. Some members suggested that the Administration should consider creating the post of Youth Commissioner to safeguard the rights of the youth.

### *Sports development*

24. In light of Hong Kong students' low average exercising hours vis-à-vis other places, members urged the Administration to step up its efforts to promote sports activities in the community and increase Physical Education lessons in schools. The Administration advised that the Government had all along been actively promoting "Sport for All" in the community and the Leisure and Cultural Services Department had joined hands with the Education Bureau and "national sports associations" to arrange sports programmes for students. HAB had also suggested the Education Bureau consider increasing the time allocation for Physical Education lessons but was advised that the proposal could not be taken forward owing to various considerations on curriculum arrangements.

25. Members enquired whether the Administration would continue pursuing the construction of a motor racing track at the northern Lantau reclamation site. The Administration advised that The Government departments concerned had been studying the sports facilities to be provided at the site, including the option of providing a motor racing track.

### *Culture and the arts*

26. In light of the positioning of Hong Kong as an East-meets-West centre for international cultural exchange in the 14th Five-Year Plan, members enquired about the Administration's initiatives to promote Chinese culture. Members also opined that the Government's overseas economic and trade offices should be assigned with the duty to promote cultural exchange aboard.

27. The Administration responded that it was committed to establishing Hong Kong as an East-meets-West centre for international cultural exchanges. To this end, it had signed memoranda of understanding with some 20 countries and 27 Mainland cities to foster closer ties on cultural exchanges. The Administration would also continue to organize keynote cultural events, including the Hong Kong Arts Festival, Art Basel Hong Kong etc. Moreover, Hong Kong had been established as the second largest art market worldwide with a 23% market share.

28. In response to members' suggestion to recognize Confucianism as an official religion, the Administration advised that Confucianism was already established as one of the six major religions in Hong Kong, alongside other traditional Chinese religions such as Taoism and Buddhism.

29. Members suggested that to strengthen Hong Kong people's understanding of Chinese history and the development of the nation, the history of the anti-Japanese war and of the Chinese Communist Party should be well preserved

Action

and exhibited. Members also suggested that the Administration should brief the Panel on the revamping of the Hong Kong Museum of Coastal Defence. The Administration noted members' views.

*District administration*

30. In light of the abolishment of mutual aid committees and the loss of functions of the District Councils, members urged the Administration to conduct a holistic review on district administration and consider establishing a new district organization to encourage community participation and mobilization.

31. The Administration advised that district administration review would have to be handled by the next-term Government. Meanwhile, the Administration had been liaising with and collecting views from a variety of district organizations, such as kai-fong associations, youth associations and women associations. The Administration also expressed agreement with members' opinion that support for patriotic district organizations and townsmen associations should be strengthened.

*Government's anti-epidemic efforts*

32. Members expressed gratitude for the efforts of HAB, HAD and DOs on fighting the COVID-19 pandemic. Noting that the Administration had established two telephone hotline centres manned by 350 staff members to answer public enquiries on a round-the-clock basis under the "StayHomeSafe" Scheme, members suggested various improvements to the hotline service, including conducting analysis on the types of enquiries received, referring enquiries to the relevant department in a timely manner, and providing emotional support to those distressed by the pandemic.

33. The Administration advised that the telephone hotlines under the "StayHomeSafe" Scheme had been effective. Of the thousands of telephone enquiries received daily, about 40% were related to medical, while about 15% were related to social welfare. The Administration noted members' improvement suggestions, and agreed that there was a need to provide emotional support to those distressed by the pandemic, particularly senior citizens.

34. The Administration expressed agreement to members' suggestion that district organizations could be mobilized to assist the Government in fighting the COVID-19 pandemic as appropriate. In fact, the assistance of district organizations, townsmen associations and local volunteers had been enlisted in packing and distributing COVID-19 supplies, such as rapid antigen test kits, to the public.



*Building management*

35. Members expressed concern that the Administration failed to provide adequate support to owners' corporations ("OCs") in building management. Members also expressed concern about the sufficiency of resources allocated to support "three-nil" buildings (i.e. buildings without owners' corporations or any form of residents' organizations, or had not engaged any property management companies ("PMCs")).

36. The Administration advised that Cap. 344 provided the legislative framework to enable OCs to carry out building management work. HAB had been conducting a major review on Cap. 344 and was set to consult the Panel with the relevant legislative amendments at the next meeting. PMCs had also been put under regulatory control under a licensing system to uphold the quality of services provided by PMCs. For "three-nil" buildings, the Administration had adopted a multi-pronged approach to help these buildings, including providing ad-hoc cleansing service to buildings in need, facilitating owners to form OCs to better assume management responsibilities, and the implementation of the Resident Liaison Ambassador Scheme.

37. In response to members' concerns on OCs not being able to conduct meetings during the COVID-19 pandemic, the Administration advised that notwithstanding the statutory requirements on the timing for holding annual general meetings ("AGMs") of OCs, a flexible approach had been adopted for OCs to convene AGMs where circumstances permitted while allowing the incumbent management committees to continue operating in the interim. Venue support had also been provided for OCs seeking assistance.

*Rural matters and tso/tong lands*

38. Members called on the Administration to review the Rural Public Works Programme ("the RPW Programme") and increase allocation of funding provision to the Programme to meet demands in rural areas. The Administration advised that the funding provision for the RPW Programme had been increased in recent years, with an annual increment of \$10 million.

39. In light of the Northern Metropolis development, members expressed support for the Administration to facilitate the development of tso/tong lands as long as the legitimate interests of indigenous inhabitants were protected. In light of the COVID-19 pandemic, members suggested that the Administration should provide suitable assistance to facilitate the Heung Yee Kuk's consultation with indigenous inhabitants on ways to improve the administration of tso/tong lands.

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40. The Administration advised that it had been working closely with the Heung Yee Kuk on a review to improve the administration of tso/tongs which in turn would facilitate the release of tso/tong lands for development purposes. In this connection, the Administration had set up a working group to take forward the review, and the first meeting was held in December 2021 and attended by representatives of the Heung Yee Kuk amongst others. The Administration hoped that the review could be completed in a year.

*Celebrations for the 25th anniversary of the establishment of Hong Kong Special Administrative Region (“HKSAR”)*

41. Members enquired about celebration plans for the 25th anniversary of the establishment of HKSAR, which would be an instrumental occasion for advertising the success of “One Country, Two Systems” to the world.

42. The Administration advised that it was planned that once the pandemic subsided, the Administration would proceed to organize celebratory events to drum up the festivity for the 25th Anniversary of the HKSAR.

*Re-organization of the Government structure*

43. Members enquired whether the Administration would consult the tourism industry on the Government’s re-organization proposal that a Cultural, Sports and Tourism Bureau be created and that the policy portfolio of tourism be placed under its purview. The Administration advised that the tourism industry’s response to the proposed Government restructuring was largely positive. The Administration recognized that cultural heritage sites could underpin the development of tourism in Hong Kong. In response to members’ further enquiries, the Administration advised that the Antiquities and Monuments Office would remain under the purview of the Development Bureau.

(At 5:46 pm, the Deputy Chairman announced that he would extend the meeting by 15 minutes beyond the appointed ending time.)

(At 6:13 pm, the Deputy Chairman proposed and members agreed that the meeting be further extended until the last member on the speaking queue, Mr MA Fung-kwok, finished speaking.)

Action

**V. Any other business**

44. There being no other business, the meeting ended at 6:33 pm.

Council Business Division 4  
Legislative Council Secretariat  
13 April 2022

## Appendix

### Proceedings of policy briefing-cum-meeting by videoconferencing of the Panel on Home Affairs on Monday, 14 February 2022, at 4:30 pm

| Time<br>Marker   | Speaker(s)   | Subject(s)   | Action<br>Required |
|--|--|--|--------------------|
| <b>Item I - Information paper(s) issued since the last meeting</b>                                       |  |  |                    |
| <a href="#">000356</a> -<br><a href="#">000629</a>   | Mr Kenneth FOK<br>("Deputy Chairman")  | Introductory remarks   |                    |
| <b>Item II - Items for discussion at the next meeting</b>  |  |  |                    |
| <a href="#">000630</a> -<br><a href="#">000845</a>   | Deputy Chairman<br>Members   | Arrangement of the regular meeting on 14 March 2022  |                    |
| <a href="#">000846</a> -<br><a href="#">001049</a>   | Deputy Chairman<br>Ms CHAN Hoi-yan<br>Mr Vincent CHENG<br>("Chairman")             | Proposed discussion item for the Panel   |                    |
| <b>Item III - Proposal(s) to appoint subcommittee on policy issues</b>                                   |  |  |                    |
| <a href="#">001050</a> -<br><a href="#">001844</a>   | Chairman<br>Deputy Chairman<br>Mr Kenneth LEUNG<br>Mr Benson LUK<br>Ms Joephy CHAN | Discussion on the formation of a subcommittee on youth policy issues                             |                    |
| <b>Item IV - Briefing by the Secretary for Home Affairs on the Chief Executive's 2021 Policy Address</b> |  |  |                    |
| <a href="#">001845</a> -<br><a href="#">003349</a>   | Deputy Chairman<br>Administration  | Briefing by the Administration   |                    |
| <a href="#">003350</a> -<br><a href="#">003924</a>   | Deputy Chairman<br>Mr Michael TIEN<br>Administration                               | Legislation against disinformation<br>Sports development   |                    |
| <a href="#">003925</a> -<br><a href="#">004621</a>   | Deputy Chairman<br>Ms CHAN Hoi-yan<br>Administration                               | Government's anti-epidemic efforts<br>Building management<br>Youth matters<br>Sports development |                    |

| <b>Time<br/>Marker</b>                             | <b>Speaker(s)</b>                                      | <b>Subject(s)</b>  | <b>Action<br/>Required</b> |
|--|--|--|----------------------------|
| <a href="#">004622</a> -<br><a href="#">005101</a> | Deputy Chairman<br>Mr LUK Chung-hung<br>Administration | District administration  |                            |
| <a href="#">005102</a> -<br><a href="#">005642</a> | Deputy Chairman<br>Mr Kenneth LEUNG<br>Administration  | Youth matters  |                            |
| <a href="#">005643</a> -<br><a href="#">010231</a> | Deputy Chairman<br>Ms Elizabeth QUAT<br>Administration | Legislation against disinformation and insulting<br>public officers  |                            |
| <a href="#">010232</a> -<br><a href="#">010830</a> | Deputy Chairman<br>Mr Kenneth LAU<br>Administration    | Rural matters and tso/tong lands   |                            |
| <a href="#">010831</a> -<br><a href="#">011524</a> | Deputy Chairman<br>Ms Doreen KONG<br>Administration    | Building management  |                            |
| <a href="#">011525</a> -<br><a href="#">011902</a> | Deputy Chairman<br>Mr CHAN Yung<br>Administration      | Culture and the arts   |                            |
| <a href="#">011903</a> -<br><a href="#">012301</a> | Deputy Chairman<br>Dr Johnny NG<br>Administration      | Youth matters<br>Celebrations for the 25 <sup>th</sup> anniversary of the<br>establishment of the Hong Kong Special<br>Administrative Region |                            |
| <a href="#">012302</a> -<br><a href="#">012744</a> | Deputy Chairman<br>Mr Benson LUK<br>Administration     | Youth matters  |                            |
| <a href="#">012745</a> -<br><a href="#">013153</a> | Deputy Chairman<br>Prof LAU Chi-pang<br>Administration | Culture and the arts   |                            |
| <a href="#">013154</a> -<br><a href="#">013501</a> | Deputy Chairman<br>Ms CHAN Yuet-ming<br>Administration | Rural matters and tso/tong lands<br>District administration  |                            |

| <b>Time Marker</b>                                 | <b>Speaker(s)</b>                                      | <b>Subject(s)</b>  | <b>Action Required</b> |
|--|--|--|------------------------|
| <a href="#">013502</a> -<br><a href="#">013954</a> | Deputy Chairman<br>Mr YIU Pak-leung<br>Administration  | Government's anti-epidemic efforts<br>Re-organization of the Government structure    |                        |
| <a href="#">013955</a> -<br><a href="#">014349</a> | Deputy Chairman<br>Mr YANG Wing-kit<br>Administration  | Government's anti-epidemic efforts<br>Sports development<br>Youth matters            |                        |
| <a href="#">014350</a> -<br><a href="#">014926</a> | Deputy Chairman<br>Mr Holden CHOW<br>Administration    | Government's anti-epidemic efforts   |                        |
| <a href="#">014927</a> -<br><a href="#">015309</a> | Deputy Chairman<br>Chairman<br>Administration          | Government's anti-epidemic efforts   |                        |
| <a href="#">015310</a> -<br><a href="#">015704</a> | Deputy Chairman<br>Mr KWOK Wai-keung<br>Administration | Legislation against disinformation<br>Building management                            |                        |
| <a href="#">015705</a> -<br><a href="#">020025</a> | Deputy Chairman<br>Ms Judy CHAN<br>Administration      | Building management<br>District administration<br>Government's anti-epidemic efforts |                        |
| <a href="#">020026</a> -<br><a href="#">020530</a> | Deputy Chairman<br>Mr MA Fung-kwok<br>Administration   | Culture and the arts<br>District administration                                      |                        |
| <b>Item V - Any other business</b>                 |  |  |                        |
| <a href="#">020531</a> -<br><a href="#">020633</a> | Deputy Chairman<br>Members                             | Closing remarks  |                        |